Wastewater

August 2021

2020 SSTS Annual Report Subsurface Sewage Treatment Systems in Minnesota







Authors

Photo credit

MPCA photos

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Contributors/acknowledgements

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Minnesota Pollution Control Agency

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Acronyms

ALS	Alternative local standards
FTPGW	Failing to protect groundwater
GPD	Gallons per day
ITPHS	Imminent threat to public health and safety
LGU	Local governmental unit
MPCA	Minnesota Pollution Control Agency
SSTS	Subsurface sewage treatment system
ТСРА	Township Cooperation Planning Association

Executive summary

There were 203 local governmental units (LGUs) who administered subsurface sewage treatment system (SSTS) programs in 2020 that submitted annual report data to the Minnesota Pollution Control Agency (MPCA). The 203 local SSTS programs consist of 86 counties, 79 cities, 34 townships, and 4 other special purpose units of government with permitting authority.

A total of 618,102 SSTS were reported across Minnesota, representing an estimated 42.3 billion gallons of wastewater treated by SSTS per year (assuming 2.5 person/permit; 75 gallons/person; 365 days/year).

LGUs issued 12,368 SSTS construction permits in 2020 for 5,185 new systems and 7,183 replacement systems. Of the SSTS permitted in 2020, approximately 97% are serving residential dwellings and 3% are serving other establishments.

Over 76% of the SSTS permitted in 2020 were Type I systems, including 5,458 Type I mounds. There were 1,428 Type II systems, 1,426 Type III systems, 109 Type IV systems, and 8 Type V systems permitted in 2020.

The majority of SSTS construction permits issued in 2020 were for systems with a flow volume between 1-2,499 gallons per day (gpd); however, there were 15 systems with a flow volume between 2,500-4,999 gpd and 8 systems with a flow volume between 5,000-10,000 gpd permitted.

LGUs reported that 16,241 sewage tanks were installed in 2020.

There were 15,764 existing system compliance inspections conducted in 2020. LGUs reported that 1,275 noncompliant properties were mitigated by centralized sewer connection, abandonment or removal, or a government buyout in 2020.

Of the 203 LGUs with SSTS programs in 2020, 98% approve SSTS designs before issuing construction permits, 97% verify soils at some point during the review process, 40% track SSTS maintenance activities, and 80% have property transfer compliance inspection requirements.

Almost 100,000 SSTS construction permits have been issued within the last 10 years, indicating that over 16% of Minnesota's 618,102 SSTS have been newly constructed within the last ten years or contain components that are less than ten years old

The number of estimated compliant SSTS has increased over the last ten years, from approximately 401,000 systems in 2011 to 505,300 systems in 2020.

Trends observed from the 2020 SSTS Annual Report suggest continued improvements in subsurface wastewater treatment across the state.

Introduction

Minn. R. 7082.0040 requires local SSTS programs to submit annual reports to the MPCA by February 1 documenting their SSTS activities for the previous calendar year. Local SSTS programs occur at four governmental levels: 1) county, 2) city, 3) township, and 4) other special purpose units of government with permitting authority.

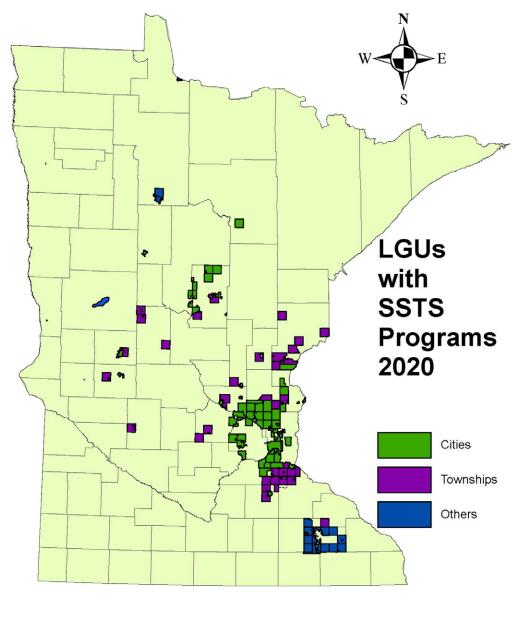
In December 2020, the MPCA sent out a web-based annual report survey to LGUs with known SSTS programs to complete. The annual report survey was used to obtain data from each local SSTS program so that relevant information could be summarized into a statewide 2020 SSTS Annual Report. The annual report survey is also used to track the number of sewage tanks installed to ensure tank fee payments from licensed SSTS installers. Tank fees were approved by the Legislature in 2003 to help fund SSTS compliance efforts in the state.

The 2020 SSTS Annual Report generally models the format used in the 2019 SSTS Annual Report and includes a broad analysis of SSTS trends. The analysis is based on data that LGUs provided in their annual report survey submissions. Some of the data is considered "hard" data, such as the reported number and types of permits issued. Other data is considered "soft" data, such as the reported best estimates provided to determine SSTS compliance rates and the total number of SSTS in each jurisdiction. Additionally, the 2020 SSTS Annual Report includes information about SSTS certification and licensing, which was compiled by the MPCA's certification and training unit.

Annual report responses

As of 2020, there were 203 LGUs that administered SSTS programs in Minnesota. The number of county programs remained the same at 86; however, the number of city and township programs changed from 2019. <u>Appendix B1</u> contains a list of cities with SSTS programs in 2020. <u>Appendix B2</u> contains a list of townships with SSTS programs in 2020. <u>Appendix B3</u> contains a list of other special purpose units of government with SSTS programs in 2020. The distribution of LGUs with SSTS programs in 2020 is displayed in Figure 1.





LGU participation

In December 2020, 215 LGUs that were reported to have SSTS programs in 2019 were contacted by the MPCA and requested to submit annual report data through a web-based survey. The annual report surveys were sent electronically to each SSTS administrator email contact previously provided by LGUs in their 2019 annual report surveys. The MPCA was notified that 12 LGUs who received an annual report survey in 2020 no longer administer an SSTS program. The 2020 SSTS Annual Report had a 100% response rate as all 203 expected annual report surveys were submitted. Table 1 provides the 2020 SSTS Annual Report response rate by LGU type.

Recipients with an incomplete status were contacted by MPCA staff and requested to submit the survey for completion, indicate the LGU no longer has an active SSTS program, or identify they are not the correct LGU SSTS program contact.

It can be difficult to ensure the annual report survey is sent to and completed by the right individual for reasons such as; county staff may be unsure of who the local city or township contact is for each program operating within the county boundaries, city and township programs with privately contracted inspection services can change each year, and lack of transferring annual report responsibilities when there are LGU staff changes.

There are 86 counties, 79 cities, 34 townships, and 4 other special purpose units of government that make up the 203 LGUs with SSTS programs as of 2020. Ramsey County is not required to submit an annual report survey due to their entire jurisdiction being served by city and township SSTS programs. The other special purpose units of government with permitting authority consist of the University of Minnesota, Bemidji Joint Powers Board, Otter Tail Water Management District, and the Olmsted Township Cooperation Planning Association (TCPA).

	County	City	Township	Other	Total
LGUs – contacted per 2019 reporting	86	83	51	4	215
LGUs – indicated no active program as of 2020	0	4	8	0	12
LGUs – submitted 2020 data	86	79	34	4	203
LGUs – no response	0	0	0	0	0

Table 1. 2020 SSTS Annual Report response rate by LGU type

Number of SSTS

As of 2020, LGUs estimated that there are 618,102 total SSTS in Minnesota. In 2020, 12,368 SSTS construction permits were issued across the state. Additionally, there were 247 repair permits issued in 2020. <u>Table 2</u> provides statewide values, as well as the highest and lowest countywide values, for the total number of SSTS reported and construction permits issued in 2020.

The greatest number of total SSTS was reported in Crow Wing County (39,267); the lowest number of total SSTS was reported in Traverse County (598). The greatest number of construction permits issued in 2020 was reported in Otter Tail County (830); the lowest number of construction permits issued in 2020 was reported in Lincoln County (1). County, city, township, and other special purpose units of government data were added to their respective counties to tabulate this information.

Table 2. Total number of SSTS reported and construction permits issued in 2020

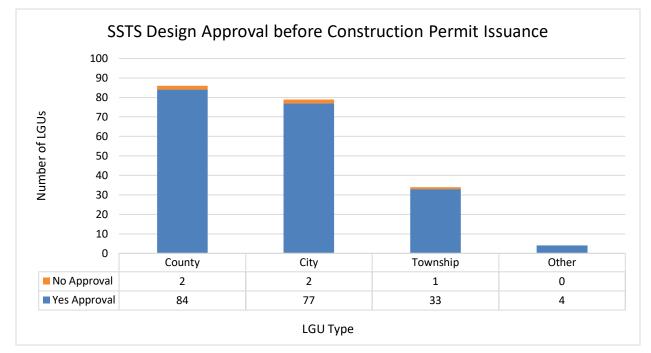
	Total number of SSTS	Construction permits issued in 2020
Statewide	618,102	12,368
Highest county	39,267	830
Lowest county	598	1

<u>Appendix A1</u> contains a countywide list of the following information:

- 1. Number of SSTS reported in 2020;
- 2. Number of SSTS construction permits issued in 2020;
- 3. Number of SSTS construction permits issued over the last 19 years (2002-2020);
- 4. Number of existing system compliance inspections conducted in 2020 countywide (private inspector and LGUs);
- 5. Percentage of existing SSTS inspected in 2020 out of total SSTS reported in county; and
- 6. Counties with property transfer compliance inspection requirements.

Design approval

The annual report survey requests LGUs to indicate if they approve SSTS designs before issuing construction permits. Of the 203 LGUs with SSTS programs in 2020,198 (98%) reported that they approve SSTS designs before construction permit issuance (Figure 2). The five LGUs that reported not approving SSTS designs before construction permit issuance will be contacted to discuss rule requirements.





Soil verification

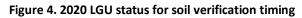
The annual report survey requests LGUs to indicate when they most often perform infield soil verification during the review process. As of 2020, over 96% of LGUs reported verifying soils at some time before, during, or after system construction. There were 132 LGUs that reported verifying soils before construction permit issuance, 50 LGUs that reported verifying soils during construction, and 14 LGUs that reported verifying soils after construction. There were seven LGUs that reported not verifying soils at any time before, during, or after system construction.

<u>Figure 4</u> provides a breakdown of when LGUs are most often performing infield soil verifications as of 2020. <u>Figure 5</u> displays the time of soil verification throughout the state by county. Those jurisdictions that reported not verifying soils will be contacted to discuss the requirements of Minn. R. 7082.0500.

<u>Figure 3</u> displays a tool commonly used to determine the depth to the limiting layer by identifying distinct redoximorphic concentrations and depletions in the soil profile.

Figure 3. A hand auger tool is used during a soil observation





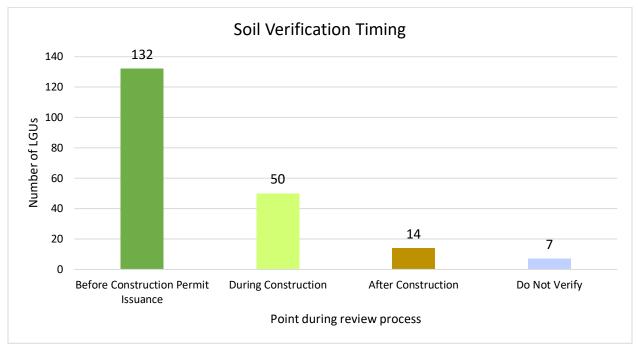
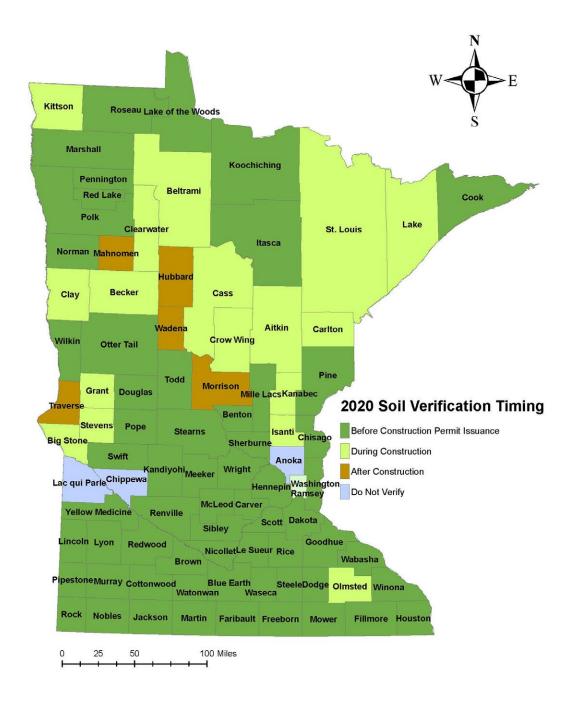


Figure 5. Timing of soil verification as of 2020 by county



Systems by type

The following section describes each of the types of SSTS.

Type I Systems are mounds, at-grades, trenches, or beds built in accordance with the prescriptive requirements of Minn. R. chs. 7080-7081.

- Specific prescriptive requirements in Minn. R. chs. 7080 and 7081.
- Requires a management plan.
- Has been termed "standard systems".
- Designed by a basic, intermediate, or an advanced designer based on flow.

Type II Systems are holding tanks, privies, or SSTS in floodplain areas.

- Employed to fit non-standard site conditions (e.g., floodplains) or special dwelling and "other establishment" situations (privy or holding tanks).
- Requires a management plan.
- Has been termed "alternative systems".
- Designed by a basic, intermediate, or an advanced designer based on flow.

Type III Systems are systems that do not have one foot of natural soil, are determined to have disturbed soils, or have limited space for a soil dispersal area, among other potential deviations.

- Deviates from certain allowable Type I prescriptive standards when needed.
- Employed to fit non-standard soil and site conditions or organic loading-limited design without the use of pretreatment.
- Requires a management plan; operating permit is recommended.
- Has been termed "other systems".
- Designed by a basic, intermediate, or an advanced designer based on flow.

Type IV Systems are systems, which employ a treatment component registered under Chapter 7083.4030 and can have a reduced infiltration area and vertical separation.

- Follows Type I prescriptive design requirements when site conditions allow.
- Deviates from Type I prescriptive standards due to the use of a registered treatment product .
- Employed to:
 - Reduce the vertical separation distance requirement.
 - Reduce the absorption area.
 - Extend the life of the soil system.
 - Reduce waste strength.
- Higher operation and maintenance requirements than a Type I III.
- Requires a management plan.
- Requires an operating permit and service provider.
- Designed by an intermediate or advanced designer based on flow.

Type V Systems are systems designed by a professional engineer that deviate from the prescriptive requirements of a Type I system.

- Does not need to follow prescriptive design standards.
- Must meet environmental and safety performance outcomes.
- Components not following Type I IV design standards authorized by a professional engineer.

- Employed to use registered and/or non-registered treatment and dispersal products.
- Requires a management plan.
- Requires an operating permit and service provider.
- Designed by an advanced designer and signed off by a professional engineer or appropriately licensed professional.

SSTS reported by type

The number of SSTS construction permits reported by system type is presented in <u>Table 3</u>. The majority of SSTS permitted in 2020 were Type I systems; approximately 58% were mound systems. Over 7% of Type I systems permitted in 2020 contain proprietary distribution media, consisting of 650 chamber trenches and 31 EZ Flow trenches.

There were 1,428 Type II systems, 1,426 Type III systems, 109 Type IV systems, and 8 Type V systems permitted in 2020.

System Type	System Subtype	Residential	Other Establishment	Total	% Change From 2019
Туре І	All	9,257	163	9,420	24%
	At-Grade	551	2	553	39%
	Chamber Trench	635	15	650	1%
	EZ Flow Trench	30	1	31	-21%
	Mound	5,376	82	5,458	28%
	Rock Trench	905	33	938	6%
	Seepage and Pressure Beds	1,760	30	1,790	31%
Type II		1,280	148	1,428	10%
Type III		1,379	47	1,426	40%
Type IV		97	12	109	1%
Туре V		6	2	8	14%
Total		12,019	372	12,391	24%

Table 3. 2020 SSTS construction permits reported by system type

Note: The totals in this dataset are inconsistent with construction permit data included elsewhere in this report due to inconsistencies among reporting LGUs. This dataset should only be used for identifying trends and proportional analysis.

Residential SSTS

The number of SSTS construction permits issued in 2020 for residential dwellings, reported by system type, is presented in Figure 6. A total of 12,019 residential SSTS were permitted in 2020. Type I systems accounted for approximately 77% of total residential SSTS permitted, including 3,330 trenches and beds, 5,376 mounds, and 551 at-grades. There were 1,280 Type II systems, 1,379 Type III systems, 97 Type IV systems, and 6 Type V systems permitted in 2020 for residential dwellings.

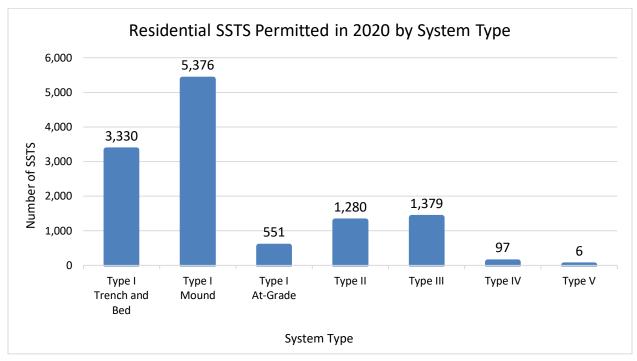


Figure 6. 2020 SSTS construction permits, reported by system type, for residential dwellings

Other establishment SSTS

The number of SSTS construction permits issued in 2020 for other establishments, reported by system type, is presented in Figure 7. A total of 372 other establishment SSTS were permitted in 2020. Type I systems accounted for approximately 44% of total other establishment SSTS permitted, including 79 trenches and beds, 82 mounds, and 2 at-grades. There were 148 Type II systems, 47 Type III systems, 12 Type IV systems, and 2 Type V systems permitted in 2020 for other establishments.

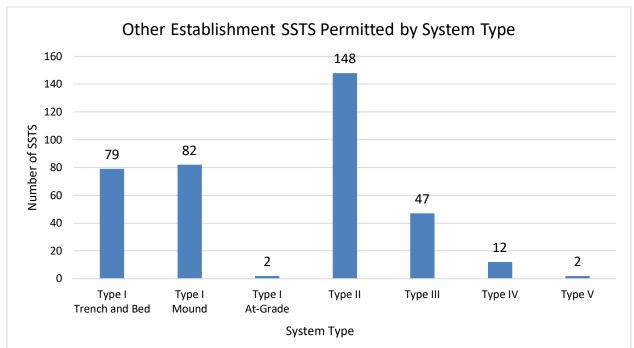


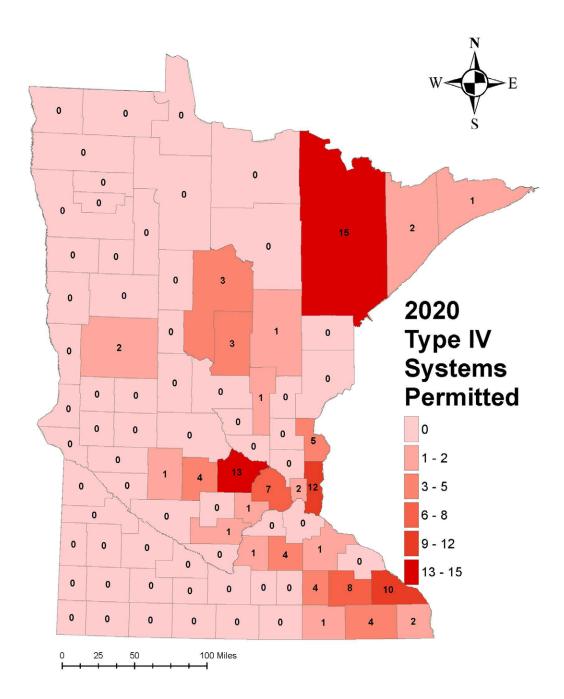
Figure 7. 2020 SSTS construction permits, reported by system type, for other establishments

Type IV systems

A total of 109 Type IV systems were permitted in 2020, consisting of 97 residential SSTS and 12 other establishment SSTS. An example of a registered proprietary treatment product used in a Type IV system is shown in Figure 8. The greatest number of Type IV systems was reported in St. Louis County (15). Figure 9 presents the distribution of Type IV systems permitted in 2020 by county.



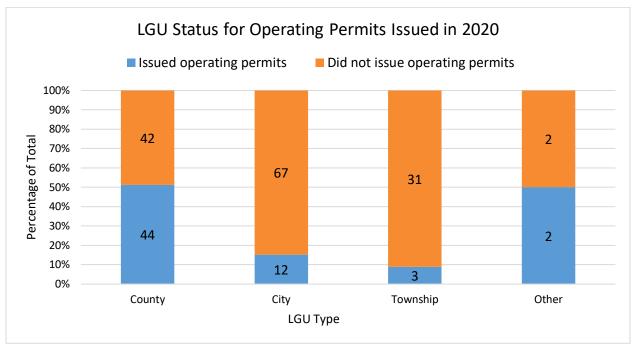
Figure 8. Type IV system using a registered proprietary treatment product



Operating permit issuance

Operating permits are site-specific regulatory documents that outline various parameters for maintenance, monitoring, and other service functions for a variety of SSTS types. It was reported that 568 operating permits were issued in 2020 for both residential and other establishment systems. The LGUs that issued operating permits in 2020 consist of 44 counties, 12 cities, 3 townships, and 2 other special purpose units of government. The distribution of LGUs who issued operating permits in 2020 is presented in Figure 10.





SSTS by wastewater flow volume

Over 99% of the total SSTS construction permits issued in 2020 were for systems with a flow volume between 1-2,499 gpd, consisting of 11,999 residential SSTS and 346 other establishment SSTS. Of the total SSTS with a flow volume between 1-2,499 gpd permitted, approximately 59% were replacement systems and 41% were new systems.

A total of 15 systems with a flow volume between 2,500 and 4,999 gpd were permitted in 2020, consisting of 4 residential SSTS and 11 other establishment SSTS. Of the total SSTS with a flow volume between 2,500 and 4,999 gpd permitted, 9 were replacement systems and 6 were new systems.

A total of 8 systems with a flow volume between 5,000 and 10,000 gpd were permitted in 2020 for other establishments. Of the total SSTS with a flow volume between 5,000 and 10,000 gpd permitted, 2 were replacement systems and 6 were new systems.

Table 4 provides the number of SSTS construction permits issued in 2020 by wastewater flow volume.

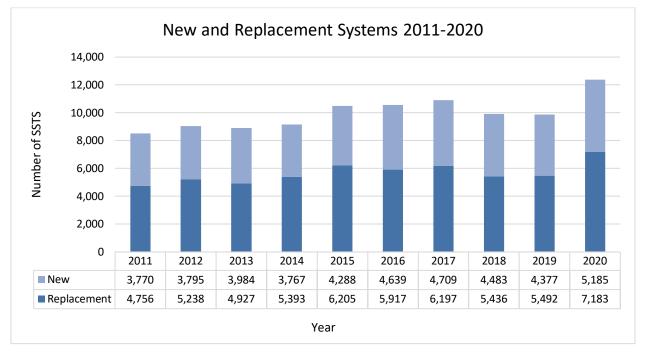
	Residential		Other Esta		
Flow Volume (gpd)	New	Replacement	New	Replacement	Total
1 – 2,499 gpd	4,952	7,047	221	125	12,345
2,500 – 4,999 gpd	2	2	4	7	15
5,000 – 10,000 gpd	0	0	6	2	8
Total	4,952	7,049	231	134	12,368

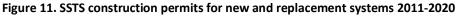
Table 4. SSTS permitted in 2020 by flow volume

New and replacement SSTS

The number of SSTS construction permits issued for new and replacement systems over the last ten years is presented in <u>Figure 11</u>. Almost 100,000 construction permits have been reported by LGUs since 2011; approximately 57% were for replacement systems and 43% were for new systems.

LGUs issued 12,368 construction permits in 2020 for 5,185 new systems and 7,183 replacement systems. Existing systems may be replaced due to failing to protect groundwater (FTPGW) or posing an imminent threat to public health and safety (ITPHS). These conditions are typically identified through various local triggers such as: property transfer inspections, land use permits, building permits, conditional use permits, variances, and complaints.





Sewage tanks installed

LGUs reported that 16,241 sewage tanks were installed in 2020, including 16,138 standard sewage tanks and 103 performance-based system tanks. Collecting tank installation data supports the administration of Minn. Stat. § 115.551, requiring installers to pay a fee of \$25 for each tank installed in the previous year. For performance-based systems, the tank fee is limited to \$25 per household system installation.



Figure 12. The installation of concrete sewage tanks

Tracking SSTS maintenance activities

The annual report survey requests LGUs to indicate if they track SSTS maintenance activities. Of the 203 LGUs with SSTS programs in 2020, 82 (40%) reported that they track the maintenance of SSTS activities. The high proportion of city programs can be attributed to entities, such as the Met Council, requiring maintenance tracking in the metropolitan area. There were 13 counties, 52 cities, 16 townships, and 1 other special purpose unit of government that reported tracking the maintenance of SSTS (Figure 13).

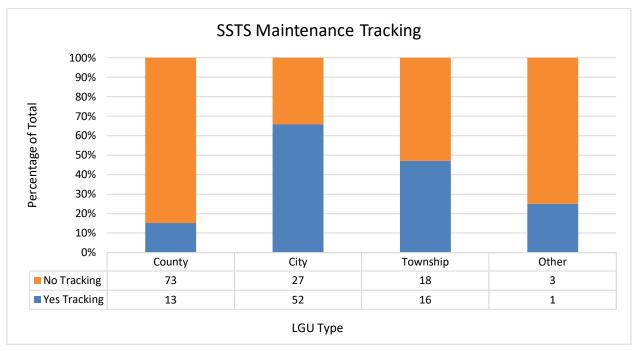


Figure 13. 2020 LGU status for tracking SSTS maintenance activities

Compliance inspections for property transfers

There is currently no state-level requirement for LGUs to implement property transfer compliance inspections in their programs; however, many LGUs have indicated that this is the most effective trigger for identifying noncompliant systems. The annual report survey requests LGUs to indicate if they require compliance inspections for property transfers. Of the 203 LGUs with SSTS programs in 2020, 162 (80%) reported that they do require compliance inspections for property transfers. The LGUs with property transfer compliance inspection requirements consist of 62 counties, 66 cities, 30 townships, and 4 other special purpose units of government (Figure 14).

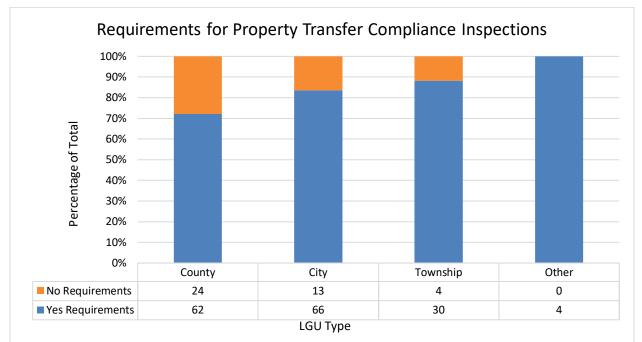


Figure 14. 2020 LGU status for requiring compliance inspections for property transfers

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Existing system compliance inspections

LGUs reported that there were 15,764 existing system compliance inspections in 2020, representing a 4.4% increase from 2019 (15,099). Compliance inspections are an important part of addressing existing systems that pose an environmental or human health risk. LGUs include inspection triggers in their ordinances, such as at the time of property transfer or when a building permit is sought, to create a mechanism for verifying system compliance and correcting noncompliant systems.

The number of existing system compliance inspections broken down by LGU type is provided in <u>Table 5</u>; counties reported 13,403, cities reported 1,604, townships reported 476, and other special purpose units of government reported 281. <u>Figure 15</u> displays the total number of existing system compliance inspections reported countywide. <u>Figure 16</u> displays the amount of existing system compliance inspections for 2020 as a percentage of total SSTS reported countywide.

Local unit of government	Number of existing system compliance inspections	LGU percentage of total compliance inspections
County	13,403	85.0%
City	1,604	10.2%
Township	476	3.0%
Other	281	1.8%
Total	15,764	100%

Table 5. 2020 existing system compliance inspections by LGU type



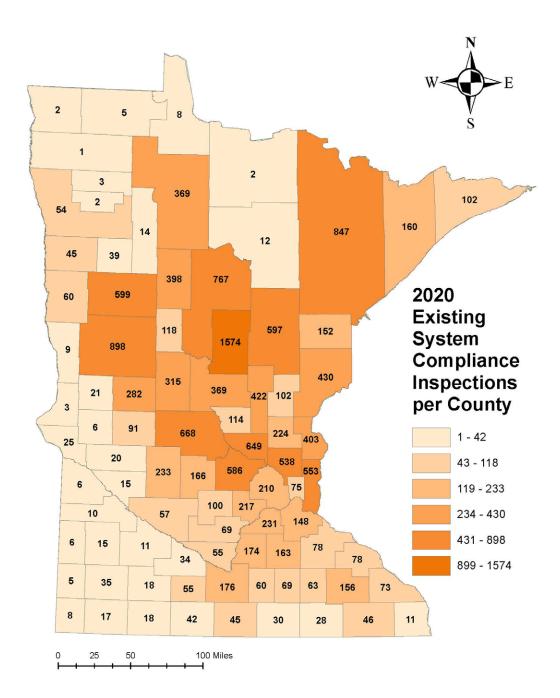
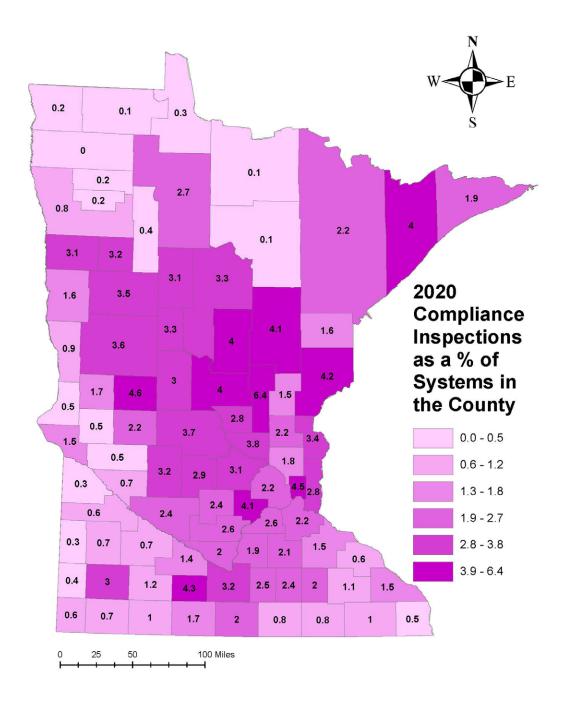
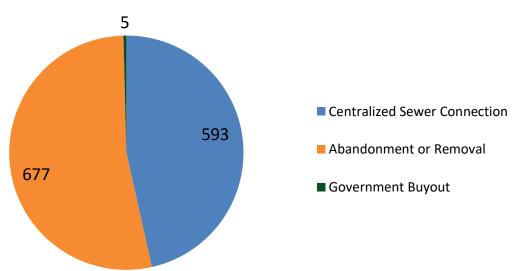


Figure 16. 2020 existing system compliance inspections presented as a percentage of total systems in county



Noncompliant properties mitigated by centralized sewer connection, abandonment or removal, or government buyout

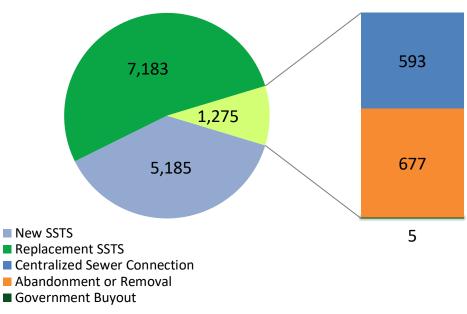
The number of noncompliant properties mitigated in 2020 by 1) connecting to centralized sewer, 2) abandonment or removal, or 3) a government buyout is provided in <u>Figure 17</u>. LGUs reported that 1,275 noncompliant properties had SSTS discontinued through one of these three mechanisms. Of the noncompliant properties with SSTS discontinued in 2020, 593 were connected to centralized sewer, 677 were abandoned or removed, and 5 were part of a government buyout program.



Noncompliant Properties with Discontinued SSTS 2020

Figure 18 presents a summary of SSTS activity for 2020, including new SSTS permitted, replacement SSTS permitted, and noncompliant properties with SSTS discontinued through centralized sewer connection, abandonment or removal, or a government buyout. The total number reported for these SSTS activities in 2020 was 13,643.

Figure 18. Summary of new SSTS, replacement SSTS, noncompliant properties with discontinued SSTS in 2020



SSTS Activity Summary 2020

SSTS compliance trends

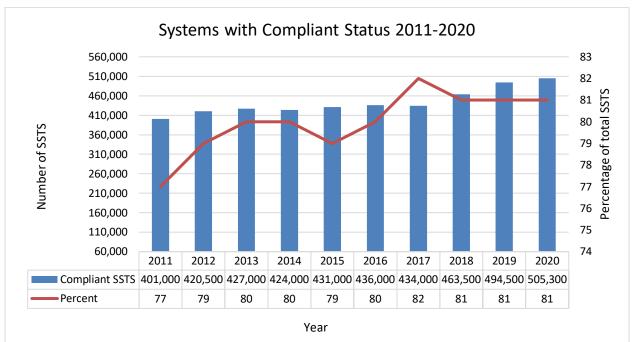
Each LGU was requested to provide their *best estimates* of SSTS compliance. This included the following information:

- Total number of SSTS in jurisdiction;
- Number of SSTS estimated to be compliant;
- Number of SSTS estimated to be an ITPHS; and
- Number of SSTS estimated to be FTPGW.

Figures <u>19</u>, <u>20</u>, and <u>21</u> present annual estimates of SSTS compliance status from 2011 to 2020.

Overall, SSTS in Minnesota are becoming increasingly compliant year to year. Negative trends in some years can conflict with overall compliance trends. Many LGUs are involved with developing databases, reviewing old files, completing inventories, and other processes that facilitate more accurate data.

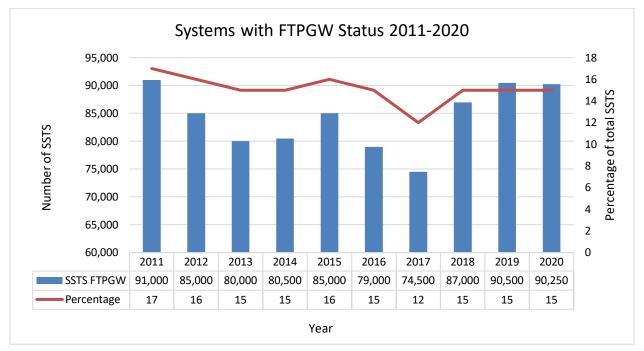
The number of estimated compliant SSTS has increased over the last ten years, from approximately 401,000 systems in 2011 to 505,300 systems in 2020. Additionally, the estimated percentage of compliant SSTS out of total SSTS increased from 77% in 2011 to 81% in 2020. Figure 19 displays the number and percentage of SSTS with compliant status estimated by LGUs over the last ten years.



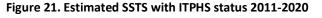
The estimated number of SSTS FTPGW has decreased over the last ten years, from approximately 91,000 (17%) systems in 2011 to 90,250 (15%) systems in 2020. Figure 20 displays the number and percentage of SSTS with FTPGW status estimated by LGUs over the last ten years.

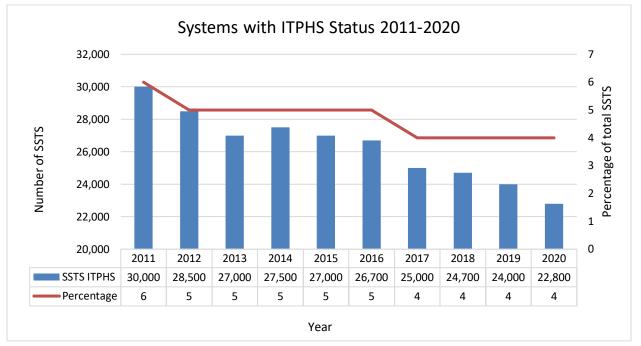
Figure 19. Estimated SSTS with compliant status 2011-2020

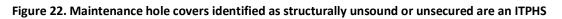
Figure 20. Estimated SSTS with FTPGW status 2011-2020



The estimated number of SSTS with an ITPHS status has decreased over the last ten years, from approximately 30,000 (6%) systems in 2011 to 22,800 (4%) systems in 2020. Figure 21 displays the number and percentage of SSTS with ITPHS status estimated by LGUs over the last ten years. Systems that have been identified as an ITPHS may include when there is sewage backup into the dwelling or other establishment, sewage discharge to the ground surface or surface waters, and unsecured or damaged maintenance hole covers (see Figure 22). Per state statute, systems identified as an ITPHS must be upgraded, replaced, repaired, or discontinued within ten months of receipt of a notice of noncompliance or within a shorter period if required by local ordinance.









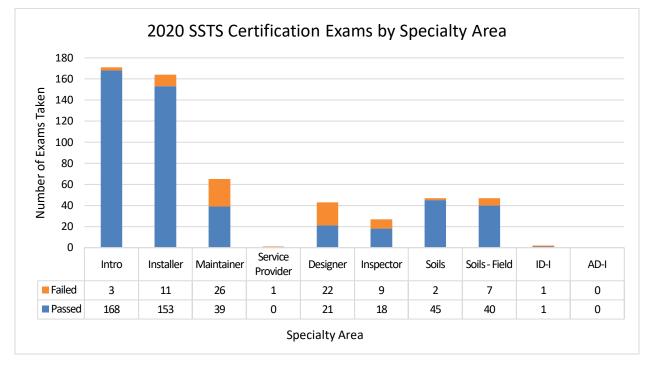
SSTS certification and licensing

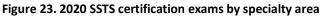
Following the adoption of the Individual Sewage Treatment System standards by the MPCA Citizens' Board in 1978, the University of Minnesota and the MPCA worked cooperatively to provide voluntary Onsite Sewage Treatment System workshops. In 1994, the Minnesota Legislature made the certification and licensing of SSTS professionals mandatory.

Since the administration of the statewide certification and licensing program began through the end of 2020, over 1,200 workshops have occurred throughout Minnesota with nearly 60,000 learners participating. Individuals have taken more than 27,000 certification exams and the MPCA has awarded over 1,500 business licenses and 9,000 individual certifications to SSTS designers, installers, maintainers, service providers, and inspectors.

Certification workshops and exam sessions were impacted in 2020 due to the Covid-19 pandemic. Training opportunities were postponed during the Stay at Home Executive Order issued by Governor Walz. The University of Minnesota began offering virtual training workshops for the Introduction to Onsite Systems and Installing Onsite Systems courses in June 2020. In-person workshops resumed in September 2020 following Covid-19 protocols, which included mandatory masks, social distancing, and occupancy restrictions.

Figure 23 presents 2020 data for all SSTS certification exam types. Figure 24, 25, 26, 27, 28, 29, 30, 31, 32, and 33 present data on individual certification exam types over the last ten years.





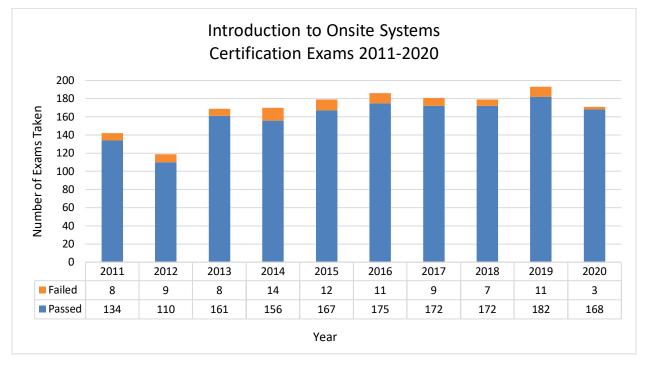


Figure 24. Introduction to Onsite Systems certification exams 2011-2020

Figure 25. Installing Onsite Systems certification exams 2011-2020

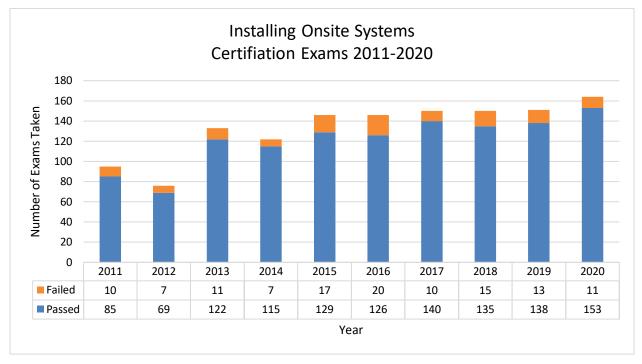
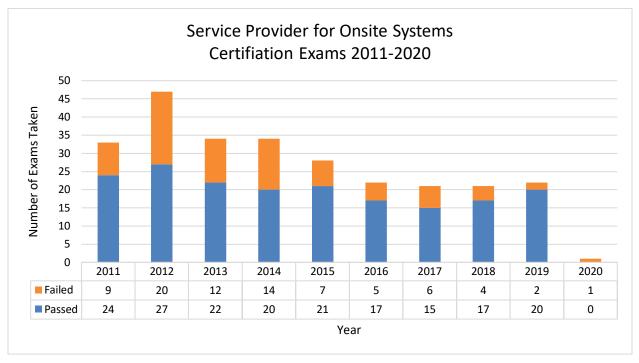
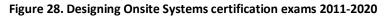






Figure 27. Service Provider for Onsite Systems certification exams 2011-2020





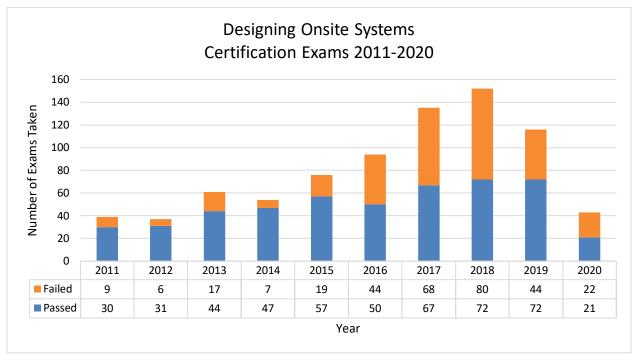
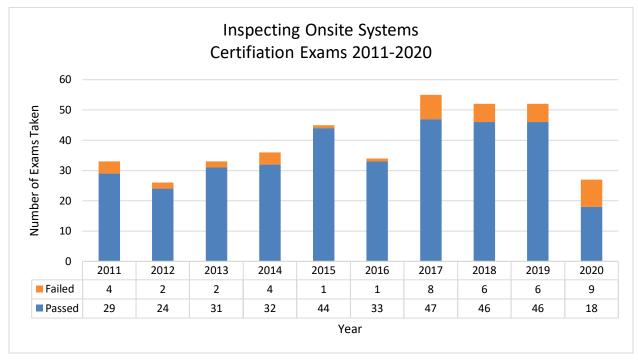


Figure 29. Inspecting Onsite Systems certification exams 2011-2020



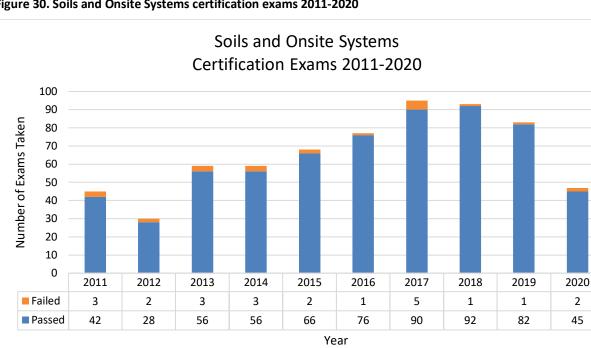
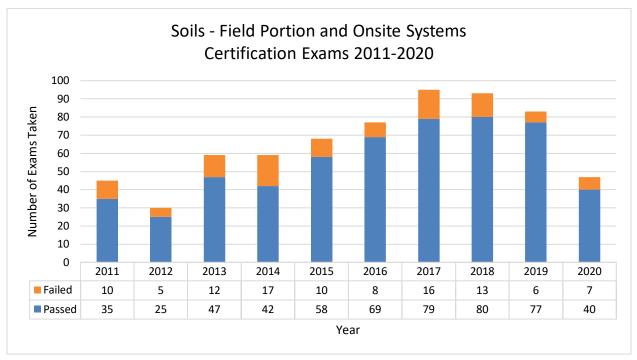


Figure 30. Soils and Onsite Systems certification exams 2011-2020

Figure 31. Soils (Field Portion) and Onsite Systems certification exams 2011-2020



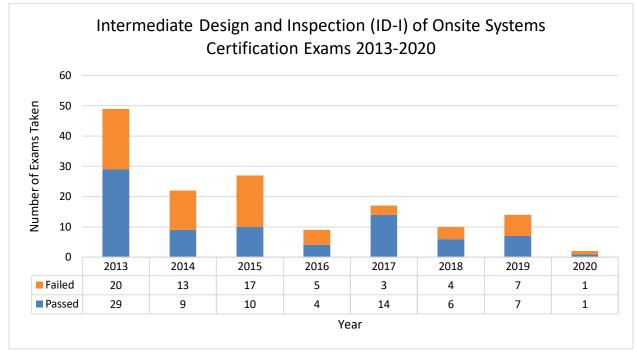


Figure 32. Intermediate Design and Inspection (ID-I) of Onsite Systems certification exams 2013-2020

*Intermediate Design and Inspection of Onsite Systems was not offered prior to 2013.

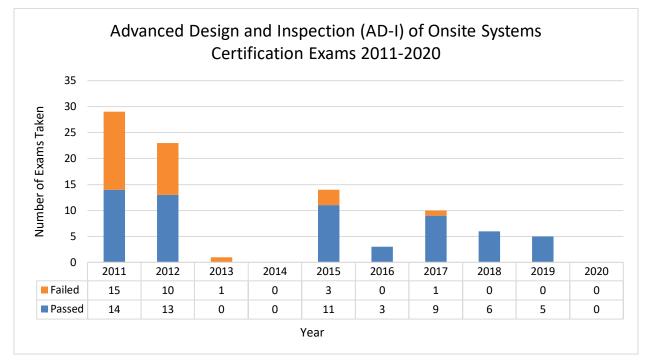


Figure 33. Advanced Design and Inspection (AD-I) of Onsite Systems certification exams 2011-2020

Summary and conclusions

Minn. R. 7082.0040 requires local SSTS programs to submit annual reports to the MPCA by February 1 documenting their SSTS activities for the previous calendar year. In December 2020, the MPCA sent out a web-based annual report survey to LGUs with known SSTS programs to complete. The annual report survey was used to obtain data from each local SSTS program so that relevant information could be summarized into a statewide 2020 SSTS Annual Report.

There were 203 LGUs (86 counties, 79 cities, 34 townships, and 4 other special purpose units of government with permitting authority) who administered SSTS programs in 2020 that submitted annual report data.

A total of 618,102 SSTS were reported across Minnesota, representing an estimated 42.3 billion gallons of wastewater treated by SSTS per year (assuming 2.5 person/permit; 75 gallons/person; 365 days/year).

LGUs issued 12,368 SSTS construction permits in 2020 for 5,185 new systems and 7,183 replacement systems. Of the SSTS permitted in 2020, approximately 97% are serving residential dwellings and 3% are serving other establishments.

Over 76% of the SSTS permitted in 2020 were Type I systems, including 5,458 Type I mounds. There were 1,428 Type II systems, 1,426 Type III systems, 109 Type IV systems, and 8 Type V systems permitted in 2020.

The majority of SSTS construction permits issued in 2020 were for systems with a flow volume between 1-2,499 gallons per day (gpd); however, there were 15 systems with a flow volume between 2,500-4,999 gpd and 8 systems with a flow volume between 5,000-10,000 gpd permitted.

LGUs reported that 16,241 sewage tanks were installed in 2020.

There were 15,764 existing system compliance inspections conducted in 2020. LGUs reported that 1,275 noncompliant properties were mitigated by centralized sewer connection, abandonment or removal, or a government buyout in 2020.

Of the 203 LGUs with SSTS programs in 2020, 98% approve SSTS designs before issuing construction permits, 97% verify soils at some point during the review process, 40% track SSTS maintenance activities, and 80% have property transfer compliance inspection requirements.

Almost 100,000 SSTS construction permits have been issued within the last 10 years, indicating that over 16% of Minnesota's 618,102 SSTS have been newly constructed within the last ten years or contain components that are less than ten years old

The number of estimated compliant SSTS has increased over the last ten years, from approximately 401,000 systems in 2011 to 505,300 systems in 2020.

Trends observed from the 2020 SSTS Annual Report suggest continued improvements in subsurface wastewater treatment across the state.

Appendix A

Countywide statistics

County	Total SSTS reported in 2020	SSTS construction permits issued in 2020	SSTS construction permits issued 2002- 2020	Existing system compliance inspections conducted in 2020	Percentage of existing SSTS inspected in 2020 out of total SSTS	Counties with property transfer compliance inspection requirements
Aitkin	14621	264	5048	597	4.1%	Yes
Anoka*	29634	560	8686	538	1.8%	No
Becker	16906	432	6310	599	3.5%	No
Beltrami*	13668	273	4112	369	2.7%	Yes
Benton	4001	130	2005	114	2.8%	Yes
Big Stone	1709	130	544	25	1.5%	Yes
Blue Earth	5447	115	2601	176	3.2%	Yes
Brown	2346	52	1082	34	1.4%	Yes
Carlton	9609	159	2660	152	1.4%	No
Carver*	5306	95	1997	217	4.1%	Yes
Cass*	22944	472	9064	767	3.3%	Yes
Chippewa	2173	28	604	15	0.7%	No
Chisago*	11763	216	3947	403	3.4%	Yes
Clay	3810	58	1624	60	1.6%	Yes
Clearwater	3568	39	758	14	0.4%	No
Cook	5268	103	2629	102	1.9%	No
Cottonwood	1543	40	670	102	1.2%	Yes
Crow Wing*	39267	533	9442	1574	4.0%	Yes
Dakota*	6586	147	3189	148	2.2%	Yes
Dodge	3095	147	1394	63	2.2%	Yes
Douglas*	6079	226	3809	282	4.6%	Yes
Faribault	2202	37	1346	45	2.0%	Yes
Fillmore	4531	142	1805	45	1.0%	Yes
Freeborn	3958	66	1950	30	0.8%	Yes
Goodhue	5289	132	2216	78	1.5%	Yes
Grant	1227	30	593	21	1.7%	Yes
Hennepin*	9427	183	2673	21	2.2%	No
Houston	2290	50	1089	11	0.5%	NO
Hubbard*	12678	322	5250	398	3.1%	NO
Hubbard* Isanti*	12678	245		224		
Itasca*			3281		2.2%	Yes
	19460	260	6316	12	0.1%	Yes
Jackson	1881	40	843	18	1.0%	Yes
Kanabec*	6823	130	1613	102	1.5%	Yes
Kandiyohi* Kittson	7375 980	162 10	3415 184	233	3.2% 0.2%	Yes No

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County	Total SSTS reported in 2020	SSTS construction permits issued in 2020	SSTS construction permits issued 2002- 2020	Existing system compliance inspections conducted in 2020	Percentage of existing SSTS inspected in 2020 out of total SSTS	Counties with property transfer compliance inspection requirements
Koochiching	2220	20	766	2	0.1%	No
Lac qui Parle	1827	40	574	6	0.3%	Yes
Lake	3981	94	1695	160	4.0%	Yes
Lake of the Woods*	2932	41	2795	8	0.3%	No
Le Sueur	8961	125	2561	174	1.9%	Yes
Lincoln	1775	1	747	6	0.3%	Yes
Lyon	2125	34	934	15	0.7%	Yes
Mahnomen	1236	10	331	39	3.2%	No
Marshall	2100	16	305	1	0.0%	No
Martin	2490	67	1075	42	1.7%	Yes
McLeod	4255	84	1999	100	2.4%	Yes
Meeker	5693	132	2606	166	2.9%	Yes
Mille Lacs*	6545	225	3419	422	6.4%	Yes
Morrison	9337	198	5007	369	4.0%	Yes
Mower	3460	128	1635	28	0.8%	Yes
Murray	1156	25	764	35	3.0%	Yes
Nicollet	2709	69	1224	55	2.0%	Yes
Nobles	2531	55	691	17	0.7%	Yes
Norman	1429	17	240	45	3.1%	No
Olmsted*	14841	169	2437	156	1.1%	Yes
Otter Tail*	24750	830	9379	898	3.6%	Yes
Pennington	1812	23	376	3	0.2%	No
Pine*	10332	343	3738	430	4.2%	Yes
Pipestone	1116	27	514	5	0.4%	Yes
Polk	6580	102	1652	54	0.8%	No
Pope*	4119	94	1562	91	2.2%	Yes
Ramsey*	1660	22	352	75	4.5%	N/A
Red Lake	890	25	217	2	0.2%	Yes
Redwood	1500	39	935	11	0.7%	No
Renville	2382	68	1250	57	2.4%	Yes
Rice*	7735	140	2764	163	2.1%	Yes
Rock	1361	16	465	8	0.6%	No
Roseau	3617	28	279	5	0.1%	No
Scott	8718	175	2785	231	2.6%	No
Sherburne*	17247	466	10582	649	3.8%	Yes
Sibley	2689	63	1202	69	2.6%	Yes
St. Louis	39061	700	12740	847	2.2%	Yes
Stearns	17828	332	8175	668	3.7%	Yes

County	Total SSTS reported in 2020	SSTS construction permits issued in 2020	SSTS construction permits issued 2002- 2020	Existing system compliance inspections conducted in 2020	Percentage of existing SSTS inspected in 2020 out of total SSTS	Counties with property transfer compliance inspection requirements
Steele	2913	51	1228	69	2.4%	Yes
Stevens	1222	23	456	6	0.5%	No
Swift	3965	25	513	20	0.5%	Yes
Todd*	10513	157	3469	315	3.0%	Yes
Traverse	598	15	264	3	0.5%	Yes
Wabasha	13095	66	1301	78	0.6%	No
Wadena	3568	123	1806	118	3.3%	Yes
Waseca	2384	51	1076	60	2.5%	Yes
Washington*	19462	362	5020	553	2.8%	Yes
Watonwan	1282	33	555	55	4.3%	Yes
Wilkin*	1042	22	547	9	0.9%	Yes
Winona	5024	97	1771	73	1.5%	Yes
Wright*	18722	392	5773	586	3.1%	Yes
Yellow Medicine	1702	29	622	10	0.6%	No
Total	618,102	12,368	219,922	15,764	2.6%	Yes (62)

*County, city, township, and other special purpose units of government data were added to their respective counties to tabulate this information.

Appendix B

Appendix B1

City programs

County (# of city SSTS programs)	City	
Anoka County (12)	Andover City	
	Anoka City	
	Blaine City	
	Columbus City	
	Coon Rapids City	
	East Bethel City	
	Ham Lake City	
	Lino Lakes City	
	Nowthen City	
	Oak Grove City	
	Ramsey City	
	Saint Francis City	
Beltrami County (1)	Wilton City	
Carver County (1)	Chanhassan City	
Cass County (2)	East Gull Lake City	
	Lake Shore City	-
Chisago County (5)	North Branch City	-
	Shafer City	
	Stacy City	-
	Taylors Falls City	
	Wyoming City	
Crow Wing County (13)	Baxter City	
	Crosby City	
	Crosslake City	
	Cuyuna City	
	Deerwood City	
	Emily City	
	Fifty Lakes City	
	Garrison City	
	Jenkins City	
	Manhattan Beach City	
	Nisswa City	
	Pequot Lakes City	
	Trommald City	
Dakota County (17)	Apple Valley City	

County (# of city SSTS programs)	City
	Burnsville City
	Coates City
	Eagan City
	Farmington City
	Hampton City
	Hastings City
	Inver Grove Heights City
	Lakeville City
	Lilydale City
	Mendota Heights City
	Miesville City
	Rosemount City
	South Saint Paul City
	Sunfish Lake City
	Vermillion City
	West Saint Paul City
Douglas County (1)	Alexandria City
Hennepin County (5)	Dayton City
	Independence City
	Medina City
	Orono City
	Woodland City
Hubbard County (1)	Park Rapids City
Itasca County (1)	Cohasset City
Lake of the Woods (1)	Baudette City
Mille Lacs County (1)	Princeton City
Pine County (2)	Rock Creek City
	Pine City
Pope County (1)	Glenwood City
Ramsey County (7)	Gem Lake City
	Little Canada City
	Maplewood City
	North Oaks City
	Saint Paul City
	Shoreview City
	White Bear Lake City
Rice County (1)	Northfield City
Sherburne County (3)	Becker City
	Elk River City
	Zimmerman City
Washington County (1)	Dellwood City

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County (# of city SSTS programs)	City
Wilkin County (1)	Doran City
Wright County (2)	Otsego City
	Saint Michael City

Appendix B2

Township programs

	I
	Toursekin
County (# of township SSTS programs)	Township
Anoka County (1)	Linwood Township
Chisago County (1)	Lent Township
Crow Wing County (2)	Crow Wing Township
	Irondale Township
Dakota County (11)	Castle Rock Township
	Douglas Township
	Empire Township
	Eureka Township
	Greenvale Township
	Hampton Township
	Marshan Township
	Nininger Township
	Ravenna Township
	Scotia Township
	Vermillion Township
Douglas County (1)	Alexandria Township
Isanti County (1)	Athens Township
Kanabec County (1)	Arthur Township
Kandiyohi County (1)	Saint Johns Township
Mille Lacs County (1)	Greenbush Township
Pine County (7)	Arlone Township
	Arna Township
	Bremen Township
	Munch Township
	Pine City Township
	Pokegema Township
	Royalton Township
Ramsey County (1)	White Bear Township
Rice County (1)	Bridgewater Township
Sherburne County (1)	Becker Township
Todd County (3)	Bertha Township
	Bruce Township
	Stowe Prairie Township
Wright County (1)	Middleville Township

Appendix B3

Other special purpose units of government programs

County (# of other special purpose units of government SSTS programs)	Special purpose unit of government
Beltrami County (1)	Bemidji Joint Powers Board
Olmsted County (1)	Township Cooperative Planning Association
Otter Tail (1)	Otter Tail Water Management District
Other (1)	University of Minnesota

Appendix C

List of 2020 SSTS Annual Report questions

- 1. General program information Yes or No answer.
- a. Alternative Local Standards (ALS) for existing systems?
 - i. ALS are standards that are less restrictive than Minn. R. chs. 7080-7083, do not confuse them with the old system category of 'Alternative Systems' (floodplains, holding tanks, privies).
- b. ALS new or replacement SSTS using a minimum of two foot of separation in allowable areas of the LGU?
- c. ALS new or replacement SSTS using 2006 Rules?
- d. Do you track SSTS maintenance/pumping?
- e. Do you have jurisdiction-wide compliance inspections for property transfer?
- f. Do you approve SSTS design before issuing permit?
- g. When in your permitting process do you verify soils?
 - 2. Residential SSTS by system type Write number of permits issued for each category.
 - a. # permits issued for Type I/Rock Trenches.
 - b. # permits issued for Type I/EZflow.
 - c. # permits issued for Type I/Chamber Trenches.
 - d. # permits issued for Type I/Seepage or Pressure Beds.
 - e. # permits issued for Type I/Mounds.
 - f. # permits issued for Type I/At-Grades.
 - g. # permits issued for Type II/Privies, Holding Tanks, and Floodplain Areas.
 - i. # Holding tank operating permits issued.
 - a) The number of holding tank operating permits should be the same as the number of holding tanks entered in Type II/ Privies, Holding Tanks, and Floodplain Areas above if the LGU issues operating permits for holding tanks.
 - h. # permits issued for Type III.
 - i. # permits issued for Type IV/Registered Product Systems.
 - i. # Type IV Operating Permits issued.
 - j. # permits issued for Type V.
 - i. # Type V Operating Permits issued.

Note – If you have 'tank only' installations (ex: drainfield is compliant but tank needed replacement) please enter this in the 'Repair' column and note as such on the spreadsheet.

- 3. Residential SSTS by flow volume Write number of permits issued for each category.
 - a. New systems 1-2,499 gpd.
 - b. New systems 2,500-4,999 gpd.
 - c. New systems 5,000-10,000 gpd.
 - d. Replacement systems 1-2,499 gpd.
 - e. Replacement systems 2,500-4,999 gpd.
 - f. Replacement systems 5,000-10,000 gpd.

- 4. Other establishment SSTS by system type Write number of permits issued for each category.
 - a. # permits issued for Type I/Rock Trenches.
 - b. # permits issued for Type I/EZflow.
 - c. # permits issued for Type I/Chamber Trenches.
 - d. # permits issued for Type I/Seepage or Pressure Beds.
 - e. # permits issued for Type I/Mounds.
 - f. # permits issued for Type I/At-grades.
 - g. # permits issued for Type II/Privies, Holding Tanks, and Floodplain Areas.
 - i. # Holding tank operating permits issued.
 - a) The number of holding tank operating permits should be the same as the number of holding tanks entered in Type II/ Privies, Holding Tanks, and Floodplain Areas above if the LGU issues operating permits for holding tanks.
 - h. # permits issued for Type III.
 - i. # permits issued for Type IV/Registered Product Systems.
 - i. # Type IV Operating Permits issued.
 - j. # permits issued for Type V.
 - i. # Type V Operating Permits issued.

Note – If you have 'tank only' installations (ex: drainfield is compliant but tank needed replacement) please enter this in the 'Repair' column and note as such on the spreadsheet.

5. Other establishment SSTS by flow volume – Write number of permits issued for each category.

- a. New systems 1-2,499 gpd.
- b. New systems 2,500-4,999 gpd.
- c. New systems 5,000-10,000 gpd.
- d. Replacement systems 1-2,499 gpd.
- e. Replacement systems 2,500-4,999 gpd.
- f. Replacement systems 5,000-10,000 gpd.

6. Permits issued for SSTS repairs – Write number of permits issued for each category.

Complete this part only if you issue repair permits or if you have 'tank only' installations.

- a. Residential SSTS repairs.
- b. Other establishment SSTS repairs.
- 7. Jurisdiction-wide SSTS questions Write number for each category.
 - a. # Fulltime dwellings with SSTS.
 - b. # Seasonal dwellings with SSTS.
 - c. # Cluster SSTS.
 - i. # Dwellings served by Cluster SSTS.
 - d. # other establishments with SSTS.
- 8. SSTS compliance Write whole numbers only, do not use a decimal or use the percent sign. For example, if your answer is <1%, enter 1.
 - a. Percentage of failing systems within jurisdiction.
 - b. Percentage of imminent systems within jurisdiction.

- c. Percentage of compliant SSTS within jurisdiction.
- d. Total percentage SSTS You do not enter anything here, the spreadsheet will calculate this answer.
 - i. This should total 100, if it does not check your answers to a, c, and/or e and adjust accordingly.
- 9. The number of compliance inspections of existing SSTS conducted in their jurisdiction.
- **10.** The number of noncompliant properties connected to centralized sewer.
- 11. The number of noncompliant properties mitigated by abandonment or removal of a dwelling.
- 12. The number of noncompliant properties mitigated through government buyout.

13. Inspector information.

- a. Name of department head.
- b. Name of Trained Administrator.
- c. Name and email address of SSTS contact.
- d. Inspector(s) name(s) and;
 - i. License numbers if inspections are contracted out to a licensed SSTS inspection business.
 - ii. Certification numbers if inspections are done in-house by LGU staff certified as SSTS inspectors.

14. Tank Installation Report.

- a. Installer name.
- b. Installer license number.
- c. Number of septic tanks installed.
 - i. This includes pump/lift tanks and holding tanks.
- d. Number of Performance/Type V systems installed.
 - i. Minn. Stat. § 115.551 limits the number of septic tanks for Performance/Type V systems to one per household.
- e. Number of tanks installed by homeowners (if allowed in your jurisdiction).
 - i. Name of homeowner.
 - ii. Address.